January 2006

A Chartbook of International Labor Comparisons: The Americas, Asia, Europe, January 2006

United States Department of Labor

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Abstract
[Excerpt] By understanding how the United States compares with other advanced and emerging economies, our nation will be better prepared to take the steps necessary to ensure that our workforce and our economy continue to thrive and prosper. Therefore, this Chartbook of International Labor Comparisons provides a comparative labor market perspective—including employment levels, jobless rates, hours worked, labor costs, and productivity trends.

Keywords
trade, work, education, program, labor, employ, pay, market, age, OECD, population, world

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A Chartbook of International Labor Comparisons:
The Americas ♦ Asia ♦ Europe

U.S. Department of Labor ♦ January 2006
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A Chartbook of International Labor Comparisons: The Americas • Asia • Europe

U.S. Department of Labor • January 2006
FOREWORD

All countries are unique and their cultures, histories, economies, and the challenges they face can be very different. Yet despite these differences, the economies of the world are becoming increasingly interrelated as technology and world trade grow. As a result, local economies are increasingly affected by changes in worldwide markets.

For the United States to continue to succeed in the global economy and create more jobs at home, it is important to understand the economic relationships that are transforming the world. U.S. workers have long enjoyed one of the highest standards of living in the world—thanks to technology, the flexibility of our workforce, and the remarkable productivity of our workers. To preserve these advantages, it is critical that U.S. workers have the skills necessary to compete in the worldwide economy of the 21st century.

By understanding how the United States compares with other advanced and emerging economies, our nation will be better prepared to take the steps necessary to ensure that our workforce and our economy continue to thrive and prosper. Therefore, this Chartbook of International Labor Comparisons provides a comparative labor market perspective—including employment levels, jobless rates, hours worked, labor costs, and productivity trends.

As the charts reveal, the United States leads in some areas. In other cases, our trading partners have made great progress. This information provides a snapshot of where the United States stands today in relation to key economies of the rest of the world. It can assist policy and decision makers in charting a course that will help prepare our nation’s workforce for the challenges of tomorrow. I hope you find this Chartbook both relevant and informative.

Elaine L. Chao
Secretary of Labor
This chartbook focuses on the labor market situation in selected countries in the 1994-2004 period. Each chart in sections 1 through 4 includes countries in North America (the United States, Canada, and Mexico) and selected Asian-Pacific (hereafter referred to as Asian) and European countries. Weighted aggregates for 15 European Union countries (EU-15) are shown on most charts. These represent European Union member countries prior to the expansion of the European Union to 25 countries on May 1, 2004. The EU-15 countries are Austria, Belgium, Denmark, Finland, France, Germany, Greece, Ireland, Italy, Luxembourg, the Netherlands, Portugal, Spain, Sweden, and the United Kingdom. Due to the lack of suitable data, some of the countries do not appear on all charts. It should be noted that the selected countries are not representative of all of Europe and Asia; rather, they tend to be the more industrialized economies in these regions. In a final section, several indicators are presented for five large emerging economies: Brazil, China, India, Indonesia, and the Russian Federation. The appendix describes the definitions, sources, and methods used to compile the data in the chartbook. For some series, the appendix provides cautions about the exact comparability of the measures.

Section 1, on Gross Domestic Product (GDP) per capita, shows charts that portray overall measures of comparative living standards. Section 2 highlights the state of the labor market by comparing major labor force, employment, and unemployment indicators. Charts in section 3 examine several features of the competitive position of the U.S. in foreign trade of goods by comparing hourly compensation costs in manufacturing and trends in manufacturing labor productivity and unit labor costs. Section 4 includes charts that compare public expenditures on labor market programs, regulation measures on labor and product markets, taxes on labor, and foreign trade in goods as a percent of GDP. Section 5 presents seven charts for the large emerging economies.

The charts are color coded as follows: North American countries are blue, Asian countries are red, and European countries are yellow. A different color scheme is used, however, when there is more than one chart-bar per country, and additional colors are used for the emerging economies charts in section 5.

The chartbook was a cooperative effort of three agencies in the Department of Labor: the Bureau of International Labor Affairs (ILAB), the Office of the Assistant Secretary for Policy (OASP), and the Bureau of Labor Statistics (BLS). Since 1960, BLS has adjusted selected labor market data of foreign countries to improve their comparability with U.S. data. The chartbook is representative of the main output of BLS’s program of international labor comparisons. In order to increase country and indicator coverage, the BLS data are supplemented by data from the Organization for Economic Cooperation and Development (OECD) and other international organizations.

A team led by Marie-Claire Guillard of the BLS Division of Foreign Labor Statistics (DFLS) in cooperation with Gregory Schoepfle, Kenneth Swinnerton, and Rebecca Dillender of the ILAB Division of Foreign Economic Research and Lisa Stuart of OASP prepared the chartbook. The following persons comprised the BLS team: Susan Fleck, Erin Lett, Wolodar Lysko, Joyanna Moy, and Chris Sparks. Constance Sorrentino, Chief of DFLS, and Ronald Bird and Stephanie Swirsky of OASP provided overall guidance.
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### Appendix. Definitions, Sources, and Methods

A1
Gross Domestic Product Per Capita

Gross Domestic Product (GDP) per capita, when converted to U.S. dollars using Purchasing Power Parities (PPPs), is the most widely used income measure for international comparisons of the size of economies and their living standards. It should be recognized that income measures do not capture a number of variables affecting economic well-being, such as leisure time, health, safety, and cultural resources.

PPPs are the number of foreign currency units required to buy goods and services in a foreign country equivalent to what can be bought with one dollar in the U.S. These are used to equalize the purchasing power of different currencies. PPPs are used instead of exchange rates because market exchange rates do not necessarily reflect the relative purchasing power of different currencies.

Charts 1.1 and 1.2 compare the level of GDP per capita in 2004 and the trend from 1994 to 2004 in 21 of the 22 economies shown on various charts in this chartbook. Data for the EU-15 are also included. Data were not available for charting GDP per capita for Taiwan.
Ireland, the U.S., and Norway were the countries with the highest GDP per capita among the 21 economies compared.

The other economies showed levels of GDP per capita between 80 percent (Canada and Austria) and 25 percent (Mexico) of the U.S. level.

**NOTE**: Hong Kong SAR stands for Hong Kong Special Administrative Region of China. Purchasing Power Parity (PPP) is the number of foreign currency units required to buy goods and services in a foreign country equivalent to what can be bought with one dollar in the U.S.

In most of the 21 economies, real GDP per capita grew during the decade at a rate of 1.7 to 2.6 percent per year; the U.S. growth rate was in the middle of the range.

Ireland and Korea registered the greatest increases in real GDP per capita; Japan’s increase was the smallest.
Charts 2.1 through 2.14 show comparisons of the labor force, employment, unemployment, and related indicators. The size of the labor force is shown in chart 2.1. Labor force growth (chart 2.2) sums up changes in both employment and unemployment over the period. Labor force participation rates (charts 2.3 and 2.4) express the extent to which different groups are either working or unemployed. Here comparisons are shown by sex and for two selected age groups relating to youth and older workers.

Employment and unemployment are key indicators of the functioning of labor markets both within and among countries. Charts 2.5-2.8 compare the proportion of the working-age population employed, employment growth rates, trends in full-time and part-time employment, and annual hours worked per employed person. Charts 2.9-2.14 explore unemployment rates, long-duration unemployment, and the connection between unemployment rates and levels of education.

All charts cover 19 or 20 countries. In addition, the EU-15 is shown on all but three of the charts. Comparative labor market indicators were not available for Taiwan or Hong Kong SAR, and some indicators were not available for Singapore.
The U.S. labor force was the largest by far among the 20 countries compared.

The EU-15 countries combined had a larger labor force than the U.S.

The other North American countries and the Asian countries, except for Japan, recorded higher labor force growth rates than the U.S.

U.S. labor force growth outpaced that of the EU-15 average; in Europe, labor force growth was stronger in Ireland, Spain, the Netherlands, and Portugal than in the U.S.

Across countries, women’s labor force participation rates varied more than men’s rates. In Canada, New Zealand, and the Scandinavian countries, women participated in the labor force at about the same high rate as U.S. women. Italian and Mexican women had the lowest participation rates.

Participation rates for men were 70 percent or higher in most countries; the lowest rates were found in Italy, France, and Germany.

Youth in Canada and the U.S. participated in the labor market to a much greater extent than youth in Korea, Japan, Mexico, and most of Europe.

Older persons in non-Scandinavian European countries were less likely to remain in the labor force than their counterparts in North America and Asia.

**NOTE:** Youth are defined as persons under age 25 and over age 14 or 15. Older workers are defined as persons ages 55 to 64.

**SOURCE:** Organization for Economic Cooperation and Development.
CHART 2.5  Employment as a percent of the working-age population, 2004

- New Zealand, Canada, the Netherlands, and the U.S. had the highest percentages of the working-age population employed.
- In Italy and Spain, less than half of the working-age population was employed.

NOTE: The working-age population is defined as persons ages 15 or 16 and above.

Ireland and Spain had the highest growth rates in employment.

U.S. employment growth outpaced that of 7 of the 12 European countries; the remaining countries, except for Japan, recorded higher employment growth than the U.S.
Six countries, including the U.S., saw full-time job growth surpass part-time job growth. In the majority of countries, part-time jobs were the main or sole source of job growth.

Full-time job growth was strongest in Ireland, followed by Spain and Mexico, but Ireland and Spain had even more rapid growth in part-time jobs.

NOTE: 1995-2004 for Mexico and Austria. Full-time employment is defined as persons usually working over 30 hours per week in their main job. U.S. data refer to employees only. Data for other countries refer to total employment, which includes employees, self-employed persons, and unpaid family workers.

SOURCE: Organization for Economic Cooperation and Development.
In 2004, annual hours worked per employed person in European countries, except Spain, were lower than in the North American and Asian countries. Koreans worked the highest number of annual hours, by far.

Ireland and France experienced the largest reductions in annual hours worked per employed person; recent laws in France have reduced the normal work week to 35 hours for businesses with more than 20 employees.

NOTE: 1995 for Mexico and Austria. 2003 for Austria. Korean data refer to employees only. Data are per job for some countries.

SOURCE: Organization for Economic Cooperation and Development.
Half of the European countries had much higher unemployment rates than the U.S., while some of the smaller European countries – Ireland and Norway – had unemployment rates well below the U.S. rate.

All but one of the Asian countries had lower unemployment rates than the U.S.

**NOTE:** The rate for Mexico is understated in relation to U.S. concepts.

Italian teenagers had the highest unemployment rate, followed by their counterparts in Spain and France.
Unemployment rates of teenagers were higher than those of 20- to 24-year-olds in all countries except Denmark and Germany.

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**NOTE:** The rates for Mexico are understated in relation to U.S. concepts. Teenagers are defined as persons under age 20 and over age 14 or 15.

Unemployment rates were higher for youth than for adults. The ratio of youth to adult unemployment rates was highest in the U.K., Korea, Italy, and Norway.

There were relatively small differences in the unemployment rates for youth versus adults in Denmark and Germany.

**NOTE**: Youth are defined as persons under age 25 and over age 14 or 15. Adults are defined as persons ages 25 and over.

Long-duration unemployment was least prevalent in Mexico and Korea.

The EU-15 countries combined had a relatively high percentage of persons unemployed one year or longer. About half of the unemployed were without work for at least one year in Germany and Italy.

**SOURCE:** Organization for Economic Cooperation and Development.
Unemployment rates were higher for persons without high school degrees, except in Mexico and Korea.

The unemployment rates of persons without high school degrees were at least three times that of persons with college or university degrees for men in Austria, Germany, the U.K., and the U.S. and for women in the U.S., Austria, and Australia.

**NOTE:** NA = not available. 2002 for Italy and the Netherlands. The unemployment rates used to calculate these ratios are for men and women ages 25 to 64.

**SOURCE:** Organization for Economic Cooperation and Development.
More than one-third of the adult population have tertiary (university) education in Canada, the U.S., Japan, and Sweden.

In Mexico, Portugal, Spain, and Italy, more than half of the adult population have less than upper secondary education.

**NOTE:** 2002 for Italy and the Netherlands. The adult population are persons ages 25 to 64. Below upper secondary education is equivalent to less than high school. Upper secondary and post-secondary non-tertiary education is equivalent to high school and also includes trade school. Tertiary education is equivalent to higher education provided by a college or university.

**SOURCE:** Organization for Economic Cooperation and Development.
Competitiveness Indicators for Manufacturing

Relative levels and changes in manufacturing hourly compensation costs and relative changes in manufacturing labor productivity (output per hour) and unit labor costs can be used to partially assess international competitiveness. These data are available on a comparative basis only for the manufacturing sector. Charts 3.1 and 3.2 compare the level and trends of hourly compensation costs for production workers in manufacturing. The data are adjusted to U.S. dollars at market exchange rates. Changes over time in compensation costs denominated in U.S. dollars reflect the underlying national wage and benefit trends measured in national currencies, as well as frequent and sometimes sharp changes in currency exchange rates. The hourly compensation figures in U.S. dollars provide comparative measures of employer labor costs; they do not provide inter-country comparisons of the purchasing power of worker incomes. Chart 3.3 depicts employer social insurance expenditures and other labor taxes as a percent of hourly compensation costs.

Charts 3.4-3.6 provide comparisons of manufacturing productivity growth rates, the composition of productivity growth in terms of changes in output and hours worked, and trends in unit labor costs. Unit labor costs are defined as the cost of labor compensation per unit of output. Changes in unit labor costs reflect the net effect of changes in hourly worker compensation and in labor productivity. Unit labor costs rise when compensation per hour rises faster than labor productivity. Conversely, if labor productivity rises faster than hourly compensation, unit labor costs decline.

The compensation costs indicators provide the most extensive country coverage in this chartbook. Twenty-two economies and the EU-15 are shown on those charts. For productivity, the coverage is limited to 14 economies.
Eight countries, all of which are in Europe, had higher hourly compensation costs than the U.S.

Hourly compensation costs were well under $10 in Mexico, Hong Kong SAR, Taiwan, Portugal, and Singapore.

**NOTE:** Hong Kong SAR stands for Hong Kong Special Administrative Region of China.

**SOURCE:** Bureau of Labor Statistics.
Hourly compensation costs in U.S. dollars grew faster than in the U.S. in all but three of the European countries, with the highest growth in the U.K.

Growth in compensation costs was slowest in Mexico and Japan.

**NOTE:** Hong Kong SAR stands for Hong Kong Special Administrative Region of China.

**SOURCE:** Bureau of Labor Statistics.
Employer social insurance costs as a percent of hourly compensation costs were about the same for the U.S. and the EU-15 as a whole, but U.S. costs were higher than in all but one of the non-European countries.

In Europe, social insurance costs ranged widely: France and Italy had higher costs than the U.S., while Denmark and Ireland had much lower costs.

NOTE: Hong Kong SAR stands for Hong Kong Special Administrative Region of China.

Korea had, by far, the largest increase in manufacturing labor productivity, followed by Sweden, the U.S., and Taiwan.

Italy, Norway, and Denmark recorded the lowest gains in manufacturing labor productivity.


Manufacturing output increases were highest in Korea and Sweden; the lowest were in Norway, the U.K, Italy, and Denmark.

The U.S. showed the third largest decline in hours worked; hours worked increased only in Canada and Italy.


Unit labor costs (ULC) are a component of total production costs and product prices. Declines in ULC indicate that a country is becoming more cost-competitive.

ULC declined in the U.S. and three Asian economies while increasing in most European countries.

**NOTE**: 1994-2003 for Australia.

Charts 4.1 through 4.5 show indicators of broader labor market and population issues, some of these in the policy field. Charts 4.1-4.3 compare the following policy issues: expenditures on labor market programs, the extent of labor and product market regulations, and the level of taxation on labor.

Chart 4.4 compares dependency ratios. The dependency ratio is an overall measure of the dependence that children and the elderly have on people of working age. However, dependency ratios show the age composition of a population, not necessarily economic dependency. Some children and elderly people are part of the labor force and some working-age people are not.

Chart 4.5 presents data on trade in goods as a percent of GDP. This indicator shows an economy’s degree of openness.

The number of countries covered in this section varies from 17 to 20. EU-15 data were available only for the chart showing dependency ratios.
Expenditures on labor market programs were less than 1 percent of GDP in Korea, the U.S., Japan, and the U.K.

The highest relative expenditures were by Denmark, the Netherlands, and Germany.

NOTE: 2003 for Austria, Denmark, France, Germany, Ireland, Portugal, and Sweden. 2004 for Korea, the Netherlands, Norway, and Spain. Fiscal year 2004 for the remaining countries.

SOURCE: Organization for Economic Cooperation and Development.
Regulations on market activity were least restrictive in the U.S. and the U.K.
Portugal and Mexico were characterized by more restrictive labor markets, followed by Spain and France; restrictive product markets were most pronounced in Italy, Portugal, Ireland, and France.


SOURCE: Organization for Economic Cooperation and Development.
For a single production worker, the combined employer-employee tax burden was lower in the U.S. than in all but one of the European countries.

The combined employer-employee tax burden was higher in the U.S. than in all non-European countries except Canada.

**NOTE:** Data refer to a single worker who earns the income of the average production worker.

**SOURCE:** Organization for Economic Cooperation and Development.
Korea had a significantly lower dependency ratio than the other countries compared.

Mexico had the highest dependency ratio, mainly because it had a larger proportion of persons under age 15 than all other countries compared.

**NOTE:** The dependency ratio is the ratio of dependents (persons under age 15 or above age 65) to the working-age population (persons ages 15 to 64).

**SOURCE:** Organization for Economic Cooperation and Development.
This indicator shows the relative importance of trade in goods to an economy; the U.S. and Japan had the lowest ratios, at about 20 percent of GDP.

The relatively high figures for Singapore and the Netherlands reflect their status as platforms for re-exports and trans-shipments.
Charts 5.1 through 5.7 provide a broad overview of basic economic indicators for large emerging economies.

Charts 5.1-5.3 show population data in three varying ways: world population distribution, age composition of the population, and dependency ratios. Gross Domestic Product (GDP) comparisons are shown in charts 5.4 (GDP per capita) and chart 5.5 (GDP per employed person). Chart 5.6 presents labor force participation rates by sex. Chart 5.7 compares trade in goods as a percent of GDP.

All of these charts include the U.S., which is used as a reference point, and five large emerging economies: Brazil, China, India, Indonesia, and the Russian Federation.
The five large emerging economies—Brazil, China, India, Indonesia, and the Russian Federation—made up 45 percent of the world’s population.

China and India together comprised well over one-third of the world’s population.

The Russian Federation had the highest proportion of persons over age 64 and the lowest proportion under age 15.
India had the largest proportion of children under age 15, comprising almost one-third of their total population.

**CHART 5.2  Age composition of the population, 2003**

- **SOURCE:** World Bank.
India had a much higher dependency ratio than the U.S. and the other large emerging economies. The Russian Federation had the lowest dependency ratio.

NOTE: The dependency ratio is the ratio of dependents (persons under age 15 or above age 64) to the working-age population (persons ages 15 to 64).

Among the five large emerging economies, the Russian Federation and Brazil had the highest GDP per capita, one-quarter to one-fifth of the U.S. level; India and Indonesia had the lowest, at less than one-tenth of the U.S. level.

China was in the middle of the group, with a GDP per capita at 14 percent of the U.S. level.

**NOTE:** Purchasing Power Parity (PPP) is the number of foreign currency units required to buy goods and services in a foreign country equivalent to what can be bought with one dollar in the U.S.

**SOURCE:** Bureau of Labor Statistics and World Bank.
Among the five large emerging economies, GDP per employed person was highest in Brazil and the Russian Federation.
China had the largest increase in GDP per employed person from 1994 to 2003, with an average annual growth rate of 6.3 percent.

**NOTE**: Purchasing Power Parity (PPP) is the number of foreign currency units required to buy goods and services in a foreign country equivalent to what can be bought with one dollar in the U.S.

**SOURCE**: International Labor Office.
China had the highest labor force participation rates for both men and women.
The participation rates for women were below 50 percent in Brazil and India.

NOTE: Participation rates are for the working-age population (persons ages 15 to 64).
This indicator shows the relative importance of trade in goods to an economy.

China had the highest percentage of trade in goods, followed by the Russian Federation and Indonesia; the U.S. had the lowest proportion.

**SOURCE:** World Bank.
Introduction

This chartbook is based partially upon the output of the Bureau of Labor Statistics (BLS) program of international comparisons of labor force, compensation, and productivity. In order to increase country and indicator coverage, BLS data are supplemented by data from the Organization for Economic Cooperation and Development (OECD) and other organizations.

BLS adjusts foreign statistics to a common conceptual framework, thereby aiding users in making meaningful international comparisons. Comparability issues arise due to, for example, differences in definitions, time periods, and population and worker coverage. Summary descriptions of the BLS comparative series are provided below. More detailed information can be found in the source documents listed, which are available on the BLS foreign labor statistics Website at http://www.bls.gov/fls/. BLS publications and releases also are available free of charge by contacting the Division of Foreign Labor Statistics, 2 Massachusetts Avenue, NE, Room 2150, Washington, D.C. 20212-0001, phone (202) 691-5654, FAX (202) 691-5679.

To increase country coverage for some of the GDP per capita and labor market indicators charts (sections 1 and 2), BLS data are supplemented by data mainly from OECD, but also from the International Labor Organization’s International Labor Office (ILO), World Bank, and national sources. The data from these alternative sources are judged reasonably comparable with the BLS series unless otherwise noted. The charts on hourly compensation and productivity (charts in section 3) have not been supplemented by other sources. All the data charted are from the BLS series for these
indicators. To provide other indicators of interest, 18 of the charts (charts 2.4, 2.7, 2.8, 2.12-2.14, and all charts in sections 4 and 5) are based on statistics compiled by other organizations, mainly OECD, but also the World Bank and ILO. Discussion of the data from the non-BLS sources is included below. Although some adjustments may have been made by the source organizations to enhance comparability, these data generally are not considered fully comparable across countries. Where applicable, some caveats concerning comparability are noted.

Country coverage varies by indicator. Twenty-two economies appear on the hourly compensation charts (charts 3.1-3.3); while 14 economies are included on the productivity and unit labor costs charts (charts 3.4-3.6). Coverage in the remaining charts varies from 17 to 21 countries. In addition, weighted aggregates for 15 European Union countries (EU-15) are shown on most charts. These represent European Union member countries prior to the expansion of the European Union to 25 countries on May 1, 2004. The 15 countries are Austria, Belgium, Denmark, Finland, France, Germany, Greece, Ireland, Italy, Luxembourg, the Netherlands, Portugal, Spain, Sweden, and the United Kingdom. It should be noted that some countries for which data are available are not included on the charts for analytical or presentation purposes. Twelve countries appear on all charts in the first four sections: the United States, Canada, Australia, Japan, Korea, Denmark, France, Germany, the Netherlands, Norway, Sweden, and the United Kingdom. In addition, data for Mexico, New Zealand, Austria, Ireland, Portugal, and Spain appear on almost all of these charts; data for Hong Kong SAR, Singapore, and Taiwan were only available for some charts. Section 5 covers the United States, which is used as a reference point, and five large emerging economies: Brazil, China, India, Indonesia, and the Russian Federation.

In most cases, 2004 is the latest year that data are available for the charts. All data are either annual averages or mid-year estimates.

There are some breaks in the historical continuity of labor force and employment data for trends from 1994 onward. The nature of the breaks is documented in the source publications. The breaks generally do not substantially affect the trends depicted.

In the descriptions that follow, some charts are discussed as a group, while others warrant individual treatment.

**Gross Domestic Product**

*charts 1.1, 1.2, 5.4, 5.5*

A country’s Gross Domestic Product (GDP) represents the sum of value added by all producers in that country. Value added is the value of the gross output of producers less the value of intermediate goods and services used in production. It is generally used to measure the size of an economy. However, it should not be interpreted as necessarily measuring the wealth and well-being of the residents of that country. A better measure of the latter is Gross National Income.

Gross National Income (GNI), which used to be called Gross National Product (GNP), measures the total domestic and foreign value added claimed by residents. It includes GDP plus net receipts of primary income from non-resident sources, where "primary income" is defined as compensation of employees and property income. For many countries the inflows and outflows of primary income tend to balance out, leaving little difference between GDP and GNI. However, for some countries, the difference can be
substantial. For example, GDP was 17 percent higher than GNI in Ireland in 2001.

**Purchasing Power Parities (PPPs)** are currency conversion rates that allow output in different currency units to be expressed in a common unit of value. A PPP is the ratio between the number of units of a country's currency and the number of dollars required to purchase an *equivalent* basket of goods and services within each respective country.

**GDP per capita (charts 1.1, 1.2, 5.4)**

**GDP per capita converted at PPP rates (charts 1.1 and 5.4).** The comparisons shown in charts 1.1 and 5.4 are based on measures of GDP converted at PPP rates and on population size. Measures for chart 1.1 are taken from the data underlying a periodic report published by BLS for the United States, Canada, Australia, Japan, Korea, Austria, Belgium, Denmark, France, Germany, Italy, Netherlands, Norway, Sweden, and the United Kingdom. For the remaining countries, the measures are based on data published by the World Bank. The comparisons shown for the emerging economies in chart 5.4 also are based on World Bank data. The U.S. data are from BLS.


**Average annual growth rates in real GDP per capita (chart 1.2).**

**Real GDP** is GDP that has been adjusted for overall price changes over time, in order to remove the effects of inflation. Change in real GDP per capita over time is the result of changes in both a country’s real GDP and in its population. For chart 1.2, the estimates of real GDP are based on data from BLS, OECD, and several country sources.

Measures are taken from the data underlying a periodic report published by BLS for the United States, Canada, Australia, Japan, Korea, Austria, Belgium, Denmark, France, Germany, Italy, Netherlands, Norway, Sweden, and the United Kingdom. For the remaining countries, a variety of sources are used: World Bank for all 2004 population data; OECD for all GDP data except Ireland, New Zealand, Hong Kong, and Singapore, and for all 1994 population data except Hong Kong and Singapore. GDP data for Ireland are from the Irish Central Statistics Office; for New Zealand, from the Reserve Bank of New Zealand; for Hong Kong, from the Hong Kong Census and Statistics Department; and for Singapore, from Statistics Singapore. Population data for 1994 for Hong Kong and Singapore are from the U.S. Census Bureau’s International Data Base.


**GDP per employed person (chart 5.5)**

This indicator gives GDP measured in 1990 U.S. dollars converted at PPP rates divided by the number of employed persons. For an extensive discussion of the indicator, including details of its
construction and some limits to comparability, see the source
document.

The use of employed persons in the denominator of the indicator
does not standardize sufficiently the measure of labor input. The
number of hours worked, on average, by each employed person can
vary markedly across countries and over time.

This indicator may be viewed as giving the amount of GDP
attributable on average to each employed person, working in tandem
with all other inputs or factors of production.

table 17a.

**Labor market indicators**
(charts 2.1-2.14)

Most charts in section 2 depict aspects of the labor force. Charts
2.1-2.3, 2.5, 2.6, and 2.9-2.11 contain BLS comparative data on
labor force, employment, and unemployment and are supplemented
by data from OECD and ILO. This is the first set of charts discussed
in this section. Charts 2.4, 2.7, 2.12, and 2.13 also show data on
labor force, employment, and unemployment but are derived solely
from OECD data. These are discussed as a separate group. Chart
2.8, annual hours worked per employed person, and chart 2.14,
educational attainment of the adult population, are discussed
individually at the end of this section.

**Labor force, employment, and unemployment**
(charts 2.1-2.3, 2.5, 2.6, 2.9-2.11)

BLS comparative measures of the labor force, employment,
unemployment, and related indicators are used for the United States,
Canada, Australia, Japan, France, Germany, Italy, the Netherlands,
Sweden, and the United Kingdom. Other organizations provided the
data for Mexico, Korea, New Zealand, Singapore, the EU-15,
Austria, Denmark, Ireland, Norway, Portugal, and Spain.

In the BLS comparisons program, adjustments are made in each
country’s published data, if necessary, to provide measures
approximately consistent with U.S. definitions. The data are
adjusted to the U.S. concepts used in the Current Population Survey
(CPS), the official source of U.S. labor force data. To adjust the
data, BLS employs data from several sources, including data
obtained by special request from the central statistical offices of the
foreign countries. Further information on the nature of the
adjustments for each country can be found in the BLS source
document cited at the end of this section.

The labor force is the sum of the employed plus the unemployed; the
unemployment rate is the ratio of the unemployed to the labor force.
In the United States, the unemployed are those not working but
available for work in the reference week, and actively seeking work
in the past 4 weeks. Those persons waiting to be recalled from
layoff need not be seeking work to be classified as unemployed. The
employed are those persons who during the reference week did work
for at least 1 hour as paid employees, worked in their own business,
profession, or on their own farm, or worked 15 hours or more as
unpaid workers in an enterprise operated by a family member.
Those temporarily absent from work but who had jobs or businesses
to return to are also counted as employed. The labor force
participation rate is the ratio of the labor force to the population of
working age (ages 16 and over in the United States and ages 15 or 16 and over in the other countries); the **employment-to-population ratio** is the ratio of the employed to the population of working age.

The BLS data are supplemented in charts 2.1-2.3, 2.5, 2.6, and 2.9-2.11 with data mainly from OECD; data for Singapore are from ILO. The OECD and ILO data are generally from labor force surveys that are based on the ILO guidelines for measurement of the labor force, employment, and unemployment. These guidelines are available on the Internet at http://www.ilo.org/public/english/120stat/res/ecacpop.htm.

The ILO guidelines have become standards for many countries; consequently, definitions used in labor force surveys are now broadly similar in outline and spirit if not in all of their details. The ILO guidelines facilitate cross-country comparisons because they serve to draw countries toward a common conceptual framework. The charted OECD and ILO data are reasonably comparable to the corresponding BLS data, although some adjustments for comparability that are made by BLS are not made by OECD and ILO.

OECD produces a series of "standardized unemployment rates" (SURs) that are adjusted to ILO concepts. In recent years, the OECD series yielded unemployment rates virtually identical to the BLS comparative series of unemployment rates for the countries in common to both programs, except for Canada. ILO produces a series of "ILO-comparable" measures of unemployment rates that are adapted to ILO concepts. This series is closely comparable with the results from the BLS and OECD comparisons programs.

The OECD unemployment series are used to broaden the coverage of the unemployment data on chart 2.9. The unemployment rates for the following countries are obtained from the OECD SURs: Korea, New Zealand, the EU-15, Austria, Denmark, Ireland, Norway, Portugal, and Spain. The ILO-comparable series is the source for the unemployment rate for Singapore. The unemployment rate for Mexico is not from the OECD SURs or ILO-comparable series; it is the figure from Mexico’s labor force survey as published by the OECD. It is not comparable and is somewhat understated in relation to U.S. concepts according to special BLS studies.

The OECD labor force and employment data also are used to broaden the country coverage of charts 2.1-2.3, 2.5, 2.6, 2.10, and 2.11. These data are not adjusted by OECD for comparability to the extent that the unemployment rates (SURs) are adjusted; OECD does not publish standardized labor force and employment figures. Data for Singapore on these charts are from the ILO-comparable series.

For a full discussion of comparability issues regarding the BLS, OECD, and ILO series, see Constance Sorrentino, "International unemployment rates: how comparable are they?" *Monthly Labor Review*, June 2000, pp. 3-20. This article is available on the Internet at http://www.bls.gov/opub/mlr/2000/06/art1full.pdf.


**Labor force, employment, and unemployment (charts 2.4, 2.7, 2.12, 2.13)**

The charts discussed below are derived solely from OECD data sources. Data from OECD are used because the BLS labor force comparisons program does not provide indicators for participation...
rates by age (chart 2.4); full-time and part-time employment (chart 2.7); duration of unemployment (chart 2.12), and unemployment by educational attainment (chart 2.13).

Labor force participation rates by age (chart 2.4). The participation rate for a given age group is defined as the ratio between the total (or civilian) labor force for the age group divided by the total (or civilian) population for the age group. Two age groups are charted: youth (ages 15 or 16 to 24) and older workers (ages 55 to 64). The data are generally derived from labor force surveys. OECD has made no attempt to standardize these data to international definitions. According to OECD, international comparisons of these data must be made with caution. In countries where young people are conscripted into the armed forces, their measured participation rates will differ considerably according to whether the figures include or exclude the armed forces. Differences in the lower age limit also affect the comparability of the data.


Rates of growth in full-time and part-time employment (chart 2.7). OECD has adjusted full-time and part-time employment to a common conceptual basis, insofar as possible. Full-time employment is defined as persons usually working over 30 hours per week in their main job. Part-time employment is defined as persons usually working 30 or fewer hours per week in their main job. Data are limited to persons declaring usual hours worked.

Except for the United States, the data relate to total employment. For the United States, the data cover wage and salary employment only. This difference should not materially affect the comparisons because paid workers account for more than 90 percent of total U.S. employment. The data are obtained from labor force surveys and refer to persons ages 15 or 16 and over, except for Norway and Sweden, where the data refer to persons ages 16 to 74 and 16 to 64, respectively.

Data for Japan are not comparable to those of the other countries for two reasons: (1) the Japanese data are based on "actual hours worked" rather than "usual hours worked," and (2) part-time employment in Japan is defined as working fewer than 35 hours per week. Thus, the Japanese data should not be used for comparisons of the level of full-time and part-time work. They are used on chart 2.7 to track the broad trends in full-time and part-time work. For Korea, data also are based on "actual hours worked" rather than "usual hours worked."


Persons unemployed one year or longer as a percent of total unemployment (chart 2.12). The OECD data on duration of unemployment represent the length of time that persons unemployed have been looking for work. The OECD data have not been standardized, but they are all from labor force surveys. The data refer to persons ages 15 or 16 and over, except for Norway and Sweden, where the data refer to persons ages 16 to 74 and 16 to 64, respectively.


Ratio of unemployment rate of persons without high school degrees to that of persons with college or university degrees (chart 2.13). Because educational systems vary widely across countries, OECD adopted a broad classification system based upon the International Standard Classification for Education (ISCED) developed by the United Nations Educational, Scientific, and Cultural Organization (UNESCO). OECD summarizes the UNESCO categories into seven educational attainment groupings—ISCED 0 to ISCED 6—that refer
Definitions, Sources, and Methods

Annual hours worked per employed person
(chart 2.8)

The concept used is the total number of hours worked over the year divided by the average number of persons in employment. Annual hours worked per employed person are affected by legislation and agreements on normal and overtime hours. They also are influenced by factors such as the proportion of part-time workers and self-employed, who work fewer and longer hours, respectively. The ILO standard definition for hours actually worked includes hours actually worked during normal periods of work; time worked in addition to the normal periods and generally paid at higher rates; time spent at place of work in preparation, repair, and record keeping; time spent at place of work on stand-by basis or under a guaranteed work contract; and time corresponding to short rest periods, including tea or coffee breaks. Hours actually worked should exclude hours paid for but not worked, such as: annual leave, public holidays, paid sick leave, meal breaks, and time spent on travel between home and work. Comparative data on annual hours worked based precisely on this ILO definition are not available.

The comparisons shown in chart 2.8 are the published OECD data series on annual hours actually worked per employed person, which include some adjustments towards the above definition. The data generally cover all persons in employment, including both full-time and part-time workers. OECD states that the data are intended primarily for comparisons of trends over time. Comparisons of average annual hours levels for a given year are not precise because of differences in data sources and methods of estimation. Data sources include labor force surveys, establishment surveys, and administrative data. Hours data reported from establishment surveys or administrative sources exclude unpaid overtime. Hours data reported from labor force surveys are subject to respondent error. Methods of estimation include direct estimates using one survey source, and component estimates using more than one survey source or a combination of survey-based data and administrative or legislative information. Some data are consistent with national accounts concepts.

The source of hours and employment data varies by country. Annual estimates are based on actual or usual weekly hours worked from labor force and establishment surveys, or from normal hours worked from survey or administrative data. Only two countries charted, New Zealand and the United Kingdom, directly measure hours actually worked with a continuous labor force survey, which accounts for every week of the year and avoids the need to adjust for holidays and other days lost. OECD adjusts national data for Denmark, Ireland, Italy, Mexico, the Netherlands, and Portugal to account for effective weeks worked during the year; these adjustments address hours not worked due to annual leave and public holidays and the underreporting of hours lost due to illness and maternity leave. The estimate for the Netherlands excludes all overtime hours. For Korea, data are from an establishment survey and cover employees only.

Data for the United States are OECD estimates. They are based on unpublished BLS statistics of annual hours worked per job estimated from the Current Employment Statistics Survey and the CPS. OECD adjusts these unpublished BLS statistics for multiple jobholding using data from the CPS to produce estimates of annual hours worked per employed person. Data for most of the countries charted are on a per employed person basis.


Educational attainment of the adult population
(chart 2.14)
As discussed for chart 2.13, OECD uses UNESCO categories for seven educational attainment groupings. In chart 2.14, these are grouped into three broad categories. The grouping “below upper secondary” includes early childhood education (ISCED 0), primary level of education (ISCED 1), and lower secondary level of education (ISCED 2). The grouping “upper secondary and post-secondary non-tertiary” includes upper secondary level of education (ISCED 3) and post-secondary non-tertiary level of education (ISCED 4). The grouping “tertiary” includes the first stage of tertiary education (ISCED 5) and advanced research qualification (ISCED 6). The data refer to persons ages 25 to 64.


Competitiveness indicators for manufacturing
(charts 3.1-3.6)
Section 3 focuses on several key labor-related indicators of competitiveness in world markets for goods: the level and trends in manufacturing hourly compensation costs, and trends in productivity and unit labor costs. The manufacturing sector provides the best data for such comparisons, and the BLS indicators charted have been adjusted to a common conceptual framework to facilitate comparisons. Nevertheless, it should be noted that these indicators allow only for a partial assessment of international competitiveness of countries. The aggregate (all manufacturing) nature of the indicators may mask important variations in competitiveness of manufacturing sub-sectors. In addition, competitiveness relationships in manufacturing may not be the same as the relationships in services, a growing sector for trade flows. Although competitiveness is heavily dependent on labor costs, there are many other factors that also influence competitiveness, including the quality of the product, the timeliness of its delivery, after-sales service, and the flexibility needed to respond to changes in customers’ requirements. The following two sections describe the hourly compensation costs and productivity and unit labor costs indicators. Note that the hourly compensation costs indicators show levels and trends, whereas the productivity and unit labor costs indicators are limited to trend comparisons.

Hourly compensation costs for production workers in manufacturing (charts 3.1-3.3)
These charts present data on comparative hourly compensation costs for manufacturing production workers in order to assess international differences in employer labor costs. Comparisons based on the more readily available average earnings statistics
published by many countries can be very misleading. National definitions of average earnings differ considerably; average earnings do not include all items of labor compensation; and the omitted items of compensation frequently represent a large proportion of total compensation.

The compensation measures are computed in national currency units and are converted into U.S. dollars at prevailing commercial market currency exchange rates. The foreign currency exchange rates used in the calculations are the average daily exchange rates for the reference period. They are appropriate measures for comparing levels of employer labor costs. They do not indicate relative living standards of workers or the purchasing power of their income.

**Hourly compensation costs** include (1) hourly direct pay and (2) employer social insurance expenditures and other labor taxes. Hourly direct pay includes all payments made directly to the worker, before payroll deductions of any kind, consisting of (a) pay for time worked (basic time and piece rates plus overtime premiums, shift differentials, other premiums and bonuses paid regularly each pay period, and cost-of-living adjustments) and (b) other direct pay (pay for time not worked (vacations, holidays, and other leave, except sick leave), seasonal or irregular bonuses and other special payments, selected social allowances, and the cost of payments in kind). **Social insurance expenditures and other labor taxes** include (c) employer expenditures for legally required insurance programs and contractual and private benefit plans (retirement and disability pensions, health insurance, income guarantee insurance and sick leave, life and accident insurance, occupational injury and illness compensation, unemployment insurance, and family allowances) and, for some countries, (d) other labor taxes (other taxes on payrolls or employment (or reductions to reflect subsidies), even if they do not finance programs that directly benefit workers, because such taxes are regarded as labor costs). For consistency, compensation is measured on an hours-worked basis for every country.

The BLS definition of hourly compensation costs is not the same as the ILO definition of total labor costs. Hourly compensation costs do not include all items of labor costs. The costs of recruitment, employee training, and plant facilities and services—such as cafeterias and medical clinics—are not included because data are not available for most countries. The labor costs not included account for no more than 4 percent of total labor costs in any country for which the data are available.

**Production workers** generally include those employees who are engaged in fabricating, assembly, and related activities; material handling, warehousing, and shipping; maintenance and repair; janitorial and guard services; auxiliary production (for example, power plants); and other services closely related to the above activities. Working supervisors are generally included; apprentices and other trainees are generally excluded.

Total compensation is computed by adjusting each country's average earnings series for items of direct pay not included in earnings and for employer expenditures for legally required insurance, contractual and private benefit plans, and other labor taxes. For the United States and other countries that measure earnings on an hours-paid basis, the figures are also adjusted in order to approximate compensation per hour worked. Earnings statistics are obtained from surveys of employment, hours, and earnings or from surveys or censuses of manufactures.

Adjustment factors are obtained from periodic labor cost surveys and interpolated or projected to non-survey years on the basis of other information for most countries. The information used includes tabulations of employer social security contribution rates provided by
the International Social Security Association, information on contractual and legislated fringe benefit changes from ILO and national labor bulletins, and statistical series on indirect labor costs. For other countries, adjustment factors are obtained from surveys or censuses of manufactures or from reports on fringe-benefit systems and social security. For the United States, the adjustment factors are special calculations for international comparisons based on data from several surveys.

The statistics are also adjusted, where necessary, to account for major differences in worker coverage; differences in industrial classification systems; and changes over time in survey coverage, sample benchmarks, or frequency of surveys. Nevertheless, some differences in industrial coverage remain and in many countries other than the United States the data exclude very small establishments (less than 5 employees in Japan and less than 10 employees in most other countries). For the United States, the methods used, as well as the results, differ somewhat from those for other BLS series on U.S. compensation costs.

Hourly compensation costs are converted to U.S. dollars using the average daily exchange rate for the reference period. The exchange rates used are prevailing commercial market exchange rates as published by either the U.S. Federal Reserve Board or the International Monetary Fund.

The hourly compensation figures in U.S. dollars shown in the tables provide comparative measures of employer labor costs; they do not provide inter-country comparisons of the purchasing power of worker incomes. Prices of goods and services vary greatly among countries, and the commercial market exchange rates used to compare employer labor costs do not reliably indicate relative differences in prices. Purchasing Power Parities (defined previously in the Gross Domestics Product section) must be used for meaningful international comparisons of the relative purchasing power of worker incomes.

Total compensation converted to U.S. dollars at Purchasing Power Parities would provide one measure for comparing relative real levels of labor income. It should be noted, however, that total compensation includes employer payments to funds for the benefit of workers in addition to payments made directly to workers. Payments into these funds provide either deferred income (for example, payments to retirement funds), a type of insurance (for example, payments to unemployment or health benefit funds), or current social benefits (for example, family allowances), and the relationship between employer payments and current or future worker benefits is indirect. On the other hand, excluding these payments would understate the total value of income derived from work because they substitute for worker savings or self-insurance to cover retirement, medical costs, etc.

Total compensation, because it takes account of employer payments into funds for the benefit of workers, is a broader income concept than either total direct earnings or direct spendable earnings. An even broader concept would take account of all social benefits available to workers, including those financed out of general revenues as well as those financed through employment or payroll taxes.

Manufacturing productivity and unit labor costs (charts 3.4-3.6)

The productivity estimates refer to labor productivity, defined as real output per hour worked. It is based on the manufacturing output produced in each country, and on the total labor input in the form of hours worked. Output is defined as the real (deflated) GDP produced in the manufacturing sector of the economy. GDP has been defined previously (see Gross Domestic Product section). The output data are published as part of each country’s national accounts.

Hours worked in manufacturing includes the hours of all persons engaged in the manufacturing process, including the self-employed. For some countries, the data on the number of hours worked in manufacturing are also published with the national accounts. For other countries, BLS constructs its own estimates of aggregate hours worked, multiplying employment figures published with the national accounts by estimates of average annual hours worked.

Manufacturing unit labor costs are defined as the cost of labor compensation per unit of output. Because labor costs are frequently a major factor in total production costs, changes in unit labor costs affect the prices of manufactured products.

Labor compensation includes employer expenditures for legally required insurance programs and contractual and private benefit plans, in addition to all payments made in cash or in kind directly to employees. Data on labor compensation are usually taken from the countries’ national accounts. When data for the self-employed are not available, total compensation is estimated by assuming the same hourly compensation for self-employed and employees.

Changes in a country’s unit labor costs expressed in U.S. dollars are estimated by combining changes in the unit labor cost expressed in each nation’s currency with changes in the exchange rate of the country’s currency against the U.S. dollar.


Public expenditures on labor market programs as a percent of GDP (chart 4.1)

Public expenditures on labor market programs include the following programs, although not all countries have all programs: public employment services and administration; training; employment recruitment and maintenance incentives; integration of the disabled; direct job creation; business start-up incentives; out-of-work and income maintenance and support, including unemployment compensation; and, early retirement incentives. The data presented refer to 2003 for Austria, Denmark, France, Germany, Ireland, Portugal, and Sweden. The data refer to 2004 for Korea, the Netherlands, Norway, and Spain. For the remaining countries, the data refer to fiscal year 2004, although the fiscal year varies by country: for Canada, Japan, and the United Kingdom, the fiscal year begins on April 1st; for Australia and New Zealand, it begins on July 1st; and for the United States, on October 1st. GDP has been defined previously (see Gross Domestic Product section).

Measures of regulation on labor and product markets
(chart 4.2)

The measure of labor market regulation gauges the extent of regulations governing the hiring and firing of workers—often termed employment protection legislation. It is a summary measure that ranges from 0 (no restrictions) to 6 (very restrictive). The following factors are considered: the extent of procedural requirements that employers must follow in individual or collective dismissals, notice and severance pay requirements, and the degree of regulation of temporary forms of employment.

The measure of product market regulation is based on a simple average of indicators for seven industries, where each industry is rated from 0 (no restrictions) to 6 (very restrictive). The industries are gas, electricity, postal and courier activities, telecommunications, air transport, railways, and road freight. Depending on the industry, the following factors are considered: barriers to entry, public ownership, market structure, vertical integration, and price controls.

Both indicators are constructed by OECD from a variety of national sources as well as from multi-country surveys. The construction of these summary measures involves difficult choices of quantification and weighting. For further information on these choices, see the source documents.


Share of labor costs taken by tax and social security contributions
(chart 4.3)

This series, taxes on a single production worker, measures the difference between the salary cost of a single average production worker to their employer and the amount of disposable income (net wage) that they receive. Labor costs are gross wages plus employer social security contributions and payroll taxes. The taxes included are income taxes paid by the employee, employee social security contributions, employer social security contributions, and, where in effect, payroll taxes. The types of taxes included in the measure are fully comparable across countries, as they are based on common definitions agreed by all OECD countries. (This indicator differs from chart 3.3, which covers only employer-paid taxes.)

Because income taxes and access to work-related cash benefits vary by family status and in complex ways in nearly all countries, simple cross-country comparisons require a restriction to workers with a common family status. The figures presented in chart 4.3 pertain to a single full-time production worker in the manufacturing sector who earns the wage of the average production worker.

The information on the average production worker income level is supplied by the ministries of finance in all OECD countries and is based on national statistical surveys. The amount of taxes paid by the single production worker is calculated by applying the tax laws of the country concerned. Thus, the tax rates are the result of a modeling exercise rather than direct observation of taxes actually paid.

Population estimates are usually based on national population censuses, but the frequency and quality of these vary by country. Most countries conduct a complete enumeration no more than once a decade. Pre- and post-census estimates are interpolations or extrapolations based on demographic models.

The **dependency ratio** (charts 4.4 and 5.3) is the ratio of dependents (persons under age 15 or above age 64) to the working-age population (persons ages 15 to 64). The dependency ratio is an overall measure of the dependence that children and the elderly have on people of working age. However, dependency ratios show the age composition of a population, not necessarily economic dependency. Some children and elderly people are part of the labor force and some working-age people are not.

The **world population distribution** (chart 5.1) shows each country’s share of the total world population. Total population of an economy includes all residents regardless of legal status or citizenship—except for refugees not permanently settled in the country of asylum, who are generally considered part of the population of their country of origin. The total population presents one overall measure of the potential impact of the country on the world and within its region.

The **age composition of the population** (chart 5.2) refers to the percentage of the total population that is in specific age groups. Three age groups are presented in chart 5.2: persons under age 15, persons ages 15 to 64 (often referred to as the working-age population), and persons above age 64.

Data for chart 4.4 are from OECD. Data shown in charts 5.1 to 5.3 are from the World Bank.

International comparability of population indicators is limited by differences in the concepts, definitions, data collection procedures, and estimation methods used by national statistical agencies and other organizations that collect population data. Furthermore, ages are not always reported accurately, particularly in developing countries.


Trade in goods as a percent of GDP is the sum of merchandise exports and imports divided by GDP, all of which are valued in current U.S. dollars. The value taken by the indicator does not give the share of GDP generated by imports and exports; rather, it indicates that the value of imports and export is equivalent to the resulting percentage of GDP. GDP has been defined previously (see Gross Domestic Product section).